



Gloucester Contributory Retirement System

**Actuarial Valuation and Review as of
January 1, 2018**

This report has been prepared at the request of the Retirement Board to assist in administering the Gloucester Contributory Retirement System. This valuation report may not otherwise be copied or reproduced in any form without the consent of the Retirement Board and may only be provided to other parties in its entirety. The measurements shown in this actuarial valuation may not be applicable for other purposes.

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September 18, 2018

Retirement Board
Gloucester Contributory Retirement System
127 Eastern Avenue
Level Two, Suite F
Gloucester, MA 01930

Dear Board Members:

We are pleased to submit this Actuarial Valuation and Review as of January 1, 2018. It summarizes the actuarial data used in the valuation, analyzes the preceding two years' experience, and establishes the funding requirements for fiscal 2019 and later years.

This report was prepared in accordance with generally accepted actuarial principles and practices at the request of the Board to assist in administering the Retirement System. The census information and financial information on which our calculations were based was prepared by the staff of the Gloucester Contributory Retirement System. That assistance is gratefully acknowledged.

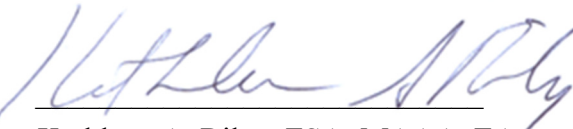
The actuarial calculations were directed under my supervision. I am a member of the American Academy of Actuaries and I meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinion herein. To the best of my knowledge, the information supplied in this actuarial valuation is complete and accurate. Further, in my opinion, the assumptions as approved by the Board are reasonably related to the experience of and the expectations for the Gloucester Contributory Retirement System.

We look forward to reviewing this report at your next meeting and to answering any questions.

Sincerely,

Segal Consulting, a Member of The Segal Group, Inc.

By:


Kathleen A. Riley, FSA, MAAA, EA
Senior Vice President and Actuary

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Benefits, Compensation and HR Consulting. Member of The Segal Group. Offices throughout the United States and Canada

Table of Contents

Gloucester Contributory Retirement System Actuarial Valuation and Review as of January 1, 2018

Section 1: Actuarial Valuation Summary

Purpose and Basis	5
Significant Issues	6
Summary of Key Valuation Results	8
Important Information About Actuarial Valuations	9

Section 2: Actuarial Valuation Results

Participant Data.....	11
Financial Information.....	14
Actuarial Experience	17
Changes in the Actuarial Accrued Liability	22
Development of Unfunded Actuarial Accrued Liability.....	23
Actuarially Determined Contribution	24
Funding Schedule	25
Risk	26

Section 3: Supplemental Information

Exhibit A – Table of Plan Coverage	29
Exhibit B – Participants in Active Service as of December 31, 2017	30
Exhibit C – Summary Statement of Income and Expenses on a Market Value Basis	31
Exhibit D – Development of the Fund Through December 31, 2017	32
Exhibit E – Definition of Pension Terms	33

Section 4: Actuarial Valuation Basis

Exhibit I – Actuarial Assumptions and Actuarial Cost Method	37
Exhibit II – Summary of Plan Provisions	44

Section 1: Actuarial Valuation Summary

Purpose and Basis

This report was prepared by Segal Consulting to present a valuation of the Gloucester Contributory Retirement System as of January 1, 2018. The valuation was performed to determine whether the assets and contributions are sufficient to provide the prescribed benefits. The measurements shown in this actuarial valuation may not be applicable for other purposes. In particular, the measures herein are not necessarily appropriate for assessing the sufficiency of System assets to cover the estimated cost of settling the System's benefit obligations. Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements; and changes in plan provisions or applicable law.

Certain disclosure information required by GASB Statements No 67 and 68 as of January 1, 2018 for the Gloucester Contributory Retirement System is provided in a separate report.

The contribution requirements presented in this report are based on:

- The benefit provisions of Massachusetts General Law Chapter 32;
- The characteristics of covered active participants, inactive participants, and retired participants and beneficiaries as of December 31, 2017, provided by the staff of the Retirement System;
- The assets of the System as of December 31, 2017, provided by the staff of the Retirement System;
- Economic assumptions regarding future salary increases and investment earnings; and
- Other actuarial assumptions regarding employee terminations, retirement, death, etc.

Significant Issues

1. Segal Consulting (“Segal”) strongly recommends an actuarial funding method that targets 100% funding of the actuarial accrued liability. Generally, this implies payments that are ultimately at least enough to cover normal cost, interest on the unfunded actuarial accrued liability and the principal balance. The funding policy adopted by the Gloucester Contributory Retirement System meets this standard and funds the unfunded actuarial accrued liability of the plan by June 30, 2034.
2. The funded ratio (the ratio of the actuarial value of assets to actuarial accrued liability) is 46.83%, compared to the prior valuation’s funded ratio of 45.33%. This ratio is one measure of funding status, and its history is a measure of funding progress. Using the market value of assets, the funded ratio is 49.03%, compared to 43.70% as of the prior valuation date. These measurements are not necessarily appropriate for assessing the sufficiency of assets to cover the estimated cost of settling the Gloucester Contributory Retirement System’s benefit obligation or the need for or the amount of future contributions.
3. During the plan years ended December 31, 2016 and 2017, the market value rate of return was 7.50% and 17.04%, respectively, compared to the assumed rate of return of 7.50%. The rate of return on the actuarial value of assets (which gradually recognizes market value fluctuations over a four-year period) for the plan years ended 2016 and 2017 was 7.12% and 8.14%, respectively. The actuarial value of assets as of December 31, 2017 was \$102.6 million, or 95.5% of the market value of assets of \$107.4 million reported in the Annual Statement. As of December 31, 2015, the actuarial value of assets was 103.7% of the market value.
4. As indicated in *Section 2* of this report, the total unrecognized investment gain as of December 31, 2017 is \$4,806,775. This investment gain will be recognized in the determination of the actuarial value of assets for funding purposes in the next few years, to the extent it is not offset by recognition of investment losses derived from future experience. This implies that earning the assumed rate of investment return (net of expenses) on a market value basis will result in investment gains on the actuarial value of assets in the next few years. The unrecognized investment gains are not reflected in the funding schedule shown in *Section 2*.
5. The following actuarial assumptions were changed with this valuation:
 - The mortality assumption for non-disabled participants was updated from the RP-2000 Employee and Healthy Annuitant Mortality Tables projected generationally from 2009 with Scale BB2D to the RP-2014 Blue Collar Employee and Healthy Annuitant Mortality Tables projected generationally with Scale MP-2017.
 - The mortality assumption for disabled participants was updated from the RP-2000 Healthy Annuitant Mortality Table projected generationally from 2015 with Scale BB2D to the RP-2014 Blue Collar Healthy Annuitant Mortality Table set forward one year projected generationally with Scale MP-2017.
 - The administrative expense assumption was increased from \$385,000 to \$400,000.

Changing these assumptions increased the unfunded liability by approximately \$3.4 million and increased the employer normal cost by approximately \$43,000.

6. The unfunded liability was expected to increase from \$108.9 million as of January 1, 2016 to \$111.8 million as of January 1, 2018. The actual unfunded liability of \$116.4 million is \$4.6 million greater than expected due to the assumption changes described above and the net experience loss that is detailed in *Section 2*.
7. The appropriation for fiscal 2019 was set to the previously budgeted amount of \$9,524,879. The funding schedule included in this report fully funds the System by June 30, 2034 with appropriations that increase 7.00% per year. In the prior funding schedule, the System was projected to be fully funded in fiscal 2034 with appropriations that increase 6.75% per year.
8. This actuarial valuation report as of January 1, 2018 is based on financial and demographic information as of that date. Changes subsequent to that date are not reflected and will affect future actuarial costs of the plan.
9. Since the actuarial valuation results are dependent on a given set of assumptions, there is a risk that emerging results may differ significantly as actual experience proves to be different from the assumptions. We have included a discussion of various risks that may affect the plan in *Section 2*.

Summary of Key Valuation Results

		2018	2016
Contributions:	• Actuarially Determined Contributions for fiscal year 2019 and 2017	\$9,524,879	\$8,358,411
	• Actuarially Determined Contributions for fiscal year 2020 and 2018	10,191,621	8,922,604
	• Actuarially Determined Contributions for fiscal year 2021 and 2019	10,905,035	9,524,879
Actuarial accrued liability for plan year beginning January 1:	• Retired participants and beneficiaries	\$127,689,706	\$108,310,362
	• Inactive vested participants	3,321,574	2,873,748
	• Inactive participants due a refund of employee contributions	442,177	422,856
	• Active participants	87,566,986	87,535,735
	• Total	219,020,443	199,142,701
	• Normal cost including administrative expenses for plan year beginning January 1	5,068,438	4,865,625
Assets for plan year beginning January 1:	• Market value of assets (MVA)	\$107,379,244	\$87,033,411
	• Actuarial value of assets (AVA)	102,572,469	90,264,398
	• Actuarial value of assets as a percentage of market value of assets	95.52%	103.71%
Funded status for plan year beginning January 1:	• Unfunded actuarial accrued liability on market value of assets	\$111,641,199	\$112,109,290
	• Funded percentage on MVA basis	49.03%	43.70%
	• Unfunded actuarial accrued liability on actuarial value of assets	\$116,447,974	\$108,878,303
	• Funded percentage on AVA basis	46.83%	45.33%
Key assumptions:	• Net investment return	7.50%	7.50%
	• Long-term inflation rate	3.50%	3.50%
Demographic data for plan year beginning January 1:	• Number of retired participants and beneficiaries	471	463
	• Number of inactive vested participants	19	12
	• Number of inactive participants entitled to a refund of employee contributions	61	53
	• Number of active participants	554	534
	• Total payroll	\$29,702,846	\$27,956,875
	• Average payroll	53,615	52,354

Notes: Payroll figures are for the prior calendar year and reflect annualized salaries for participants hired during the year. Calendar year 2017 salaries were increased by 3% for police and firefighters to reflect settled contracts for police in 2018 and unsettled contracts for firefighters.

Important Information About Actuarial Valuations

An actuarial valuation is a budgeting tool with respect to the financing of future projected obligations of a pension plan. It is an estimated forecast – the actual long-term cost of the plan will be determined by the actual benefits and expenses paid and the actual investment experience of the plan.

In order to prepare a valuation, Segal Consulting (“Segal”) relies on a number of input items. These include:

Plan of benefits	Plan provisions define the rules that will be used to determine benefit payments, and those rules, or the interpretation of them, may change over time. Even where they appear precise, outside factors may change how they operate. It is important to keep Segal informed with respect to plan provisions and administrative procedures, and to review the plan summary included in our report to confirm that Segal has correctly interpreted the plan of benefits.
Participant data	An actuarial valuation for a plan is based on data provided to the actuary by the Gloucester Contributory Retirement System. Segal does not audit such data for completeness or accuracy, other than reviewing it for obvious inconsistencies compared to prior data and other information that appears unreasonable. It is important for Segal to receive the best possible data and to be informed about any known incomplete or inaccurate data.
Assets	The valuation is based on the market value of assets as of the valuation date, as provided by the Gloucester Contributory Retirement System. The Gloucester Contributory Retirement System uses an “actuarial value of assets” that differs from market value to gradually reflect year-to-year changes in the market value of assets in determining the contribution requirements.
Actuarial assumptions	In preparing an actuarial valuation, Segal projects the benefits to be paid to existing plan participants for the rest of their lives and the lives of their beneficiaries. This projection requires actuarial assumptions as to the probability of death, disability, withdrawal, and retirement of each participant for each year. In addition, the benefits projected to be paid for each of those events in each future year reflect actuarial assumptions as to salary increases and cost-of-living adjustments. The projected benefits are then discounted to a present value, based on the assumed rate of return that is expected to be achieved on the plan’s assets. There is a reasonable range for each assumption used in the projection and the results may vary materially based on which assumptions are selected. It is important for any user of an actuarial valuation to understand this concept. Actuarial assumptions are periodically reviewed to ensure that future valuations reflect emerging plan experience. While future changes in actuarial assumptions may have a significant impact on the reported results, that does not mean that the previous assumptions were unreasonable.

The user of Segal's actuarial valuation (or other actuarial calculations) should keep the following in mind:

- The actuarial valuation is prepared at the request of the Gloucester Contributory Retirement System. Segal is not responsible for the use or misuse of its report, particularly by any other party.
- An actuarial valuation is a measurement of the plan's assets and liabilities at a specific date. Accordingly, except where otherwise noted, Segal did not perform an analysis of the potential range of future financial measures. The actual long-term cost of the plan will be determined by the actual benefits and expenses paid and the actual investment experience of the plan.
- Actuarial results in this report are not rounded, but that does not imply precision.
- If the Gloucester Contributory Retirement System is aware of any event or trend that was not considered in this valuation that may materially change the results of the valuation, Segal should be advised, so that we can evaluate it.
- Segal does not provide investment, legal, accounting, or tax advice. Segal's valuation is based on our understanding of applicable guidance in these areas and of the plan's provisions, but they may be subject to alternative interpretations. The Gloucester Contributory Retirement System should look to their other advisors for expertise in these areas.

As Segal Consulting has no discretionary authority with respect to the management or assets of the System, it is not a fiduciary in its capacity as actuaries and consultants with respect to the System.

Section 2: Actuarial Valuation Results

Participant Data

The Actuarial Valuation and Review considers the number and demographic characteristics of covered participants, including active participants, inactive participants, retired participants and beneficiaries.

This section presents a summary of significant statistical data on these participant groups.

More detailed information for this valuation year and the preceding valuation can be found in *Section 3, Exhibits A and B*.

PARTICIPANT POPULATION: 2005 – 2017

Year Ended December 31	Active Participants	Inactive Participants	Retired Participants and Beneficiaries	Total Non-Actives	Ratio of Non-Actives to Actives
2005	539	94	411	505	0.94
2007	547	97	408	505	0.92
2009	515	83	437	520	1.01
2011	506	65	433	498	0.98
2013	517	64	454	518	1.00
2015	534	65	463	528	0.99
2017	554	80	471	551	0.99

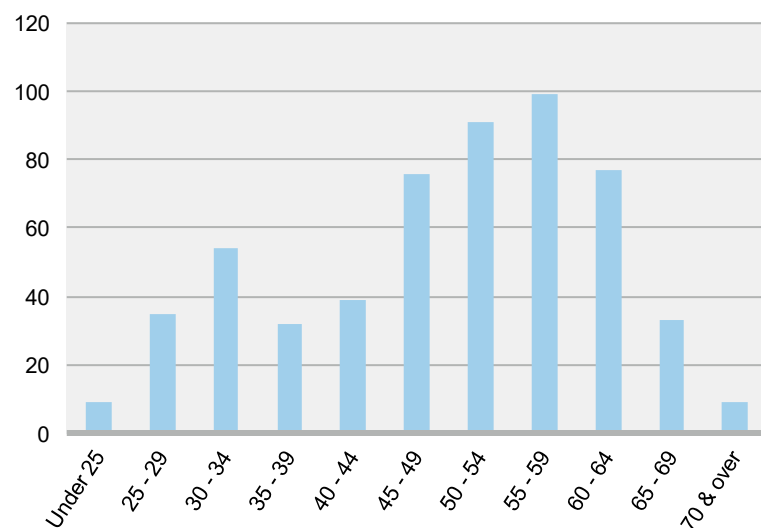
Active Participants

Plan costs are affected by the age, years of service and payroll of active participants. In this year's valuation, there were 554 active participants with an average age of 49.7, average years of service of 11.8 years and average payroll of \$53,615. The 534 active participants in the prior valuation had an average age of 50.5, average service of 12.5 years and average payroll of \$52,354.

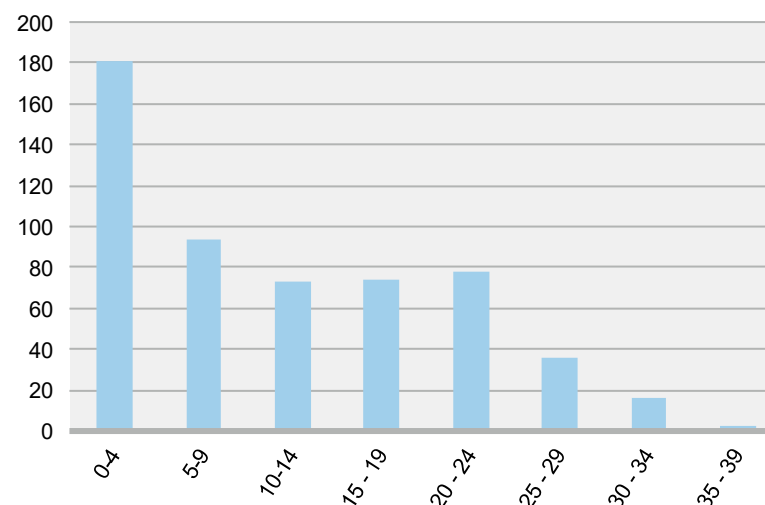
Among the active participants, there were none with unknown age and/or service information.

Distribution of Active Participants as of December 31, 2017

BY AGE



BY YEARS OF SERVICE



Inactive Participants

In this year's valuation, there were 19 participants with a vested right to a deferred or immediate vested benefit and 61 participants entitled to a return of their employee contributions.

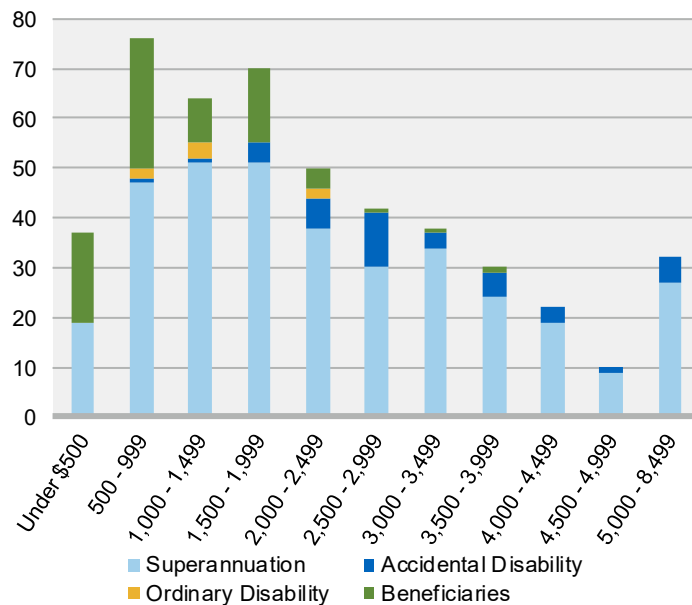
Retired Participants and Beneficiaries

As of December 31, 2017, 396 retired participants and 75 beneficiaries were receiving total monthly benefits of \$1,067,277, excluding COLAs reimbursed by the Commonwealth. For comparison, in the previous valuation, there were 382 retired participants and 81 beneficiaries receiving monthly benefits of \$929,619, excluding COLAs reimbursed by the Commonwealth.

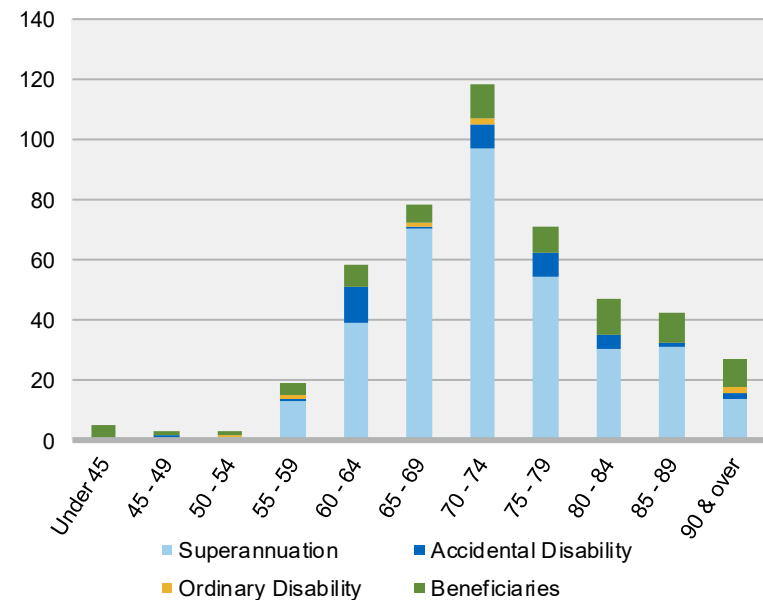
As of December 31, 2017, the average monthly benefit for retired participants and beneficiaries is \$2,266, compared to \$2,008 in the previous valuation. The average age for retired participants and beneficiaries is 72.9 in the current valuation, compared with 73.2 in the prior valuation.

Distribution of Retired Participants and Beneficiaries as of December 31, 2017

BY TYPE AND MONTHLY AMOUNT



BY TYPE AND AGE

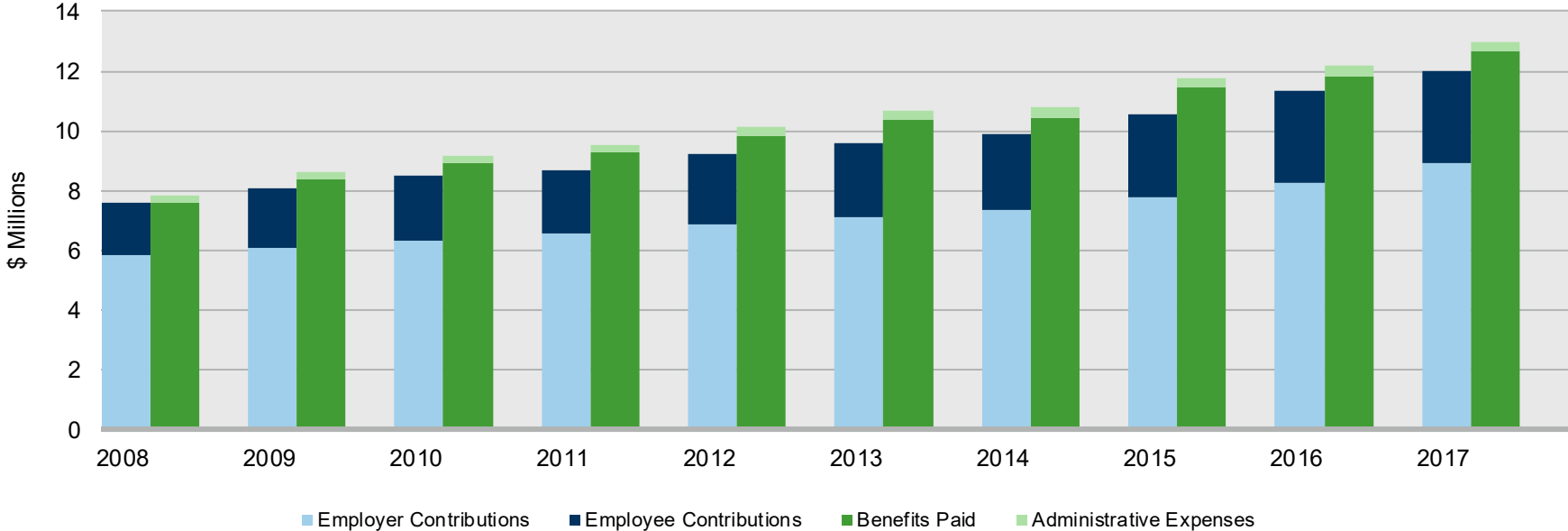


Financial Information

Retirement plan funding anticipates that, over the long term, both contributions (less administrative expenses) and investment earnings (less investment fees) will be needed to cover benefit payments. Retirement plan assets change as a result of the net impact of these income and expense components.

Additional financial information, including a summary of transactions for the valuation year, is presented in *Section 3, Exhibits C and D*.

**COMPARISON OF CONTRIBUTIONS WITH BENEFITS AND EXPENSES
FOR YEARS ENDED DECEMBER 31, 2008 – 2017**



It is desirable to have level and predictable plan costs from one year to the next. For this reason, the Board has approved an asset valuation method that gradually adjusts to market value. Under this valuation method, the full value of market fluctuations is not recognized in a single year and, as a result, the asset value and the plan costs are more stable. The amount of the adjustment to recognize market value is treated as income, which may be positive or negative. Realized and unrealized gains and losses are treated equally and, therefore, the sale of assets has no immediate effect on the actuarial value.

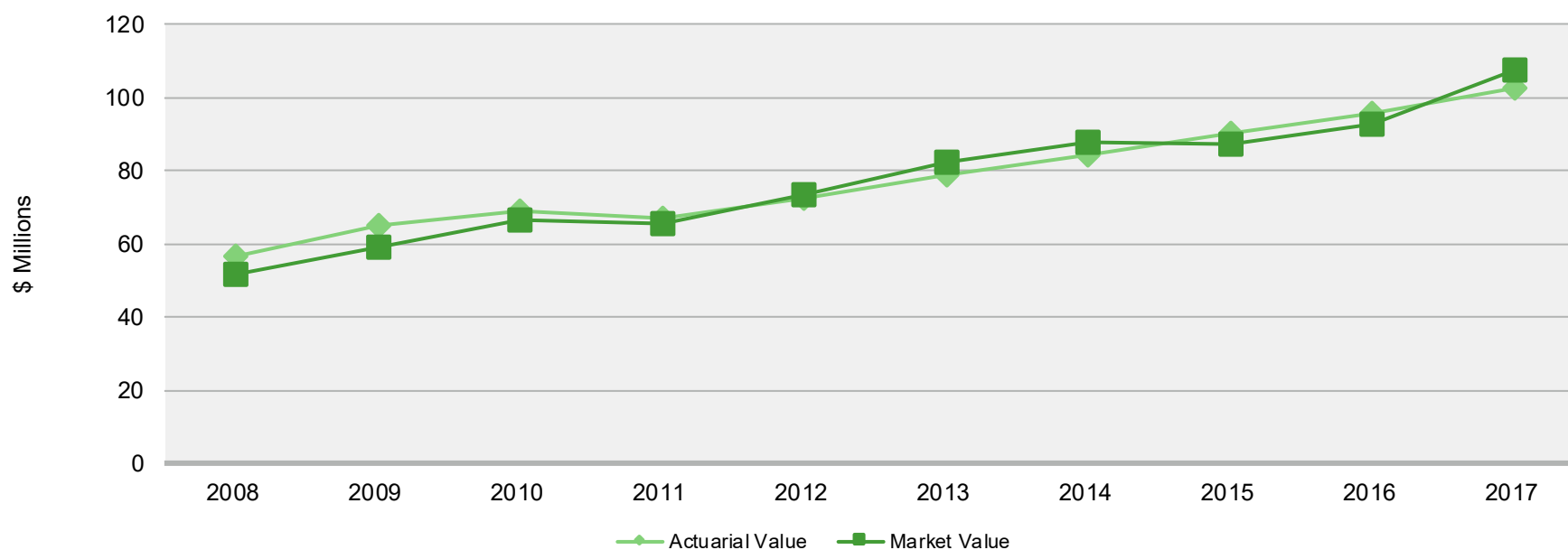
DETERMINATION OF ACTUARIAL VALUE OF ASSETS

	Year Ended			
	December 31, 2017		December 31, 2016	
1. Market value of assets at the end of the year	\$107,379,244		\$92,640,791	
2. Calculation of unrecognized return	Original Amount¹	Percent Deferred	Unrecognized Return	Unrecognized Return
(a) Year ended December 31, 2017	\$8,558,254	75%	\$6,418,691	N/A
(b) Year ended December 31, 2016	-244,865	50%	-122,432	-\$183,649
(c) Year ended December 31, 2015	-5,957,934	25%	-1,489,484	-2,978,968
(d) Year ended December 31, 2014	96,942	0%	0	24,236
(e) Total unrecognized return			\$4,806,775	-\$3,138,381
3. Preliminary actuarial value: (1) - (2e)			102,572,469	95,779,172
4. Adjustment to be within 10% corridor			0	0
5. Final actuarial value of assets as of December 31, 2017: (3) + (4)			102,572,469	95,779,172
6. Actuarial value as a percentage of market value: (5) ÷ (1)			95.5%	103.4%
7. Amount deferred for future recognition: (1) - (5)			\$4,806,775	-\$3,138,381

¹ Unrecognized return is the difference between the actual market return and the expected return on an actuarial basis and is recognized over a four-year period.

Both the actuarial value and market value of assets are representations of the Gloucester Contributory Retirement System’s financial status. As investment gains and losses are gradually taken into account, the actuarial value of assets tracks the market value of assets. The actuarial asset value is significant because the Gloucester Contributory Retirement System’s liabilities are compared to these assets to determine what portion, if any, remains unfunded. Amortization of the unfunded actuarial accrued liability is an important element in determining the contribution requirement.

ACTUARIAL VALUE OF ASSETS VS. MARKET VALUE OF ASSETS AS OF DECEMBER 31, 2008 – 2017



Actuarial Experience

To calculate any actuarially determined contribution, assumptions are made about future events that affect the amount and timing of benefits to be paid and assets to be accumulated. Each year actual experience is measured against the assumptions. If overall experience is more favorable than anticipated (an actuarial gain), any contribution requirement will decrease from the previous year. On the other hand, any contribution requirement will increase if overall actuarial experience is less favorable than expected (an actuarial loss).

Taking account of experience gains or losses in one year without making a change in assumptions reflects the belief that the single year's experience was a short-term development and that, over the long term, experience will return to the original assumptions. For contribution requirements to remain stable, assumptions should approximate experience.

If assumptions are changed, the contribution requirement is adjusted to take into account a change in experience anticipated for all future years.

The net experience loss over the two-year period is \$1,179,378, which includes a gain of \$275,627 from investments and a loss of \$1,455,005 from all other sources. The net experience variation from individual sources other than investments was 0.7% of the actuarial accrued liability. A discussion of the major components of the actuarial experience is on the following pages.

ACTUARIAL EXPERIENCE FOR TWO-YEAR PERIOD ENDED DECEMBER 31, 2017

1	Net gain from investments	\$275,627
2	Net gain from administrative expenses	33,614
3	Net loss from other experience	<u>-1,488,619</u>
4	Net experience loss: 1 + 2 + 3	-1,179,378

Investment Experience

A major component of projected asset growth is the assumed rate of return. The assumed return should represent the expected long-term rate of return, based on the Gloucester Contributory Retirement System's investment policy. The rate of return on the market value of assets for the 2017 and 2016 plan years was 17.04% and 7.50%, respectively.

For valuation purposes, the assumed rate of return on the actuarial value of assets was 7.50% for the 2017 and 2016 plan years. The actual rate of return on an actuarial basis for the 2017 and 2016 plan years was 8.14% and 7.12%, respectively. Since the actual return for the two-year period was greater than the assumed return, the Gloucester Contributory Retirement System experienced an actuarial gain during the two-year period ending December 31, 2017 with regard to its investments.

INVESTMENT EXPERIENCE

	Year Ended December 31, 2017		Year Ended December 31, 2016	
	Market Value	Actuarial Value	Market Value	Actuarial Value
1 Net investment income	\$15,705,430	\$7,760,273	\$6,491,799	\$6,399,194
2 Average value of assets	92,157,303	95,295,684	86,591,202	89,822,188
3 Rate of return: 1 ÷ 2	17.04%	8.14%	7.50%	7.12%
4 Assumed rate of return	7.50%	7.50%	7.50%	7.50%
5 Expected investment income: 2 x 4	\$6,911,798	\$7,147,176	\$6,494,340	\$6,736,664
6 Actuarial gain/(loss): 1 – 5	\$8,793,632	\$613,097	-\$2,541	-\$337,470

Because actuarial planning is long term, it is useful to see how the assumed investment rate of return has followed actual experience over time. The chart below shows the rate of return on an actuarial basis compared to the actual market value investment return for the last ten years, including averages over select time periods.

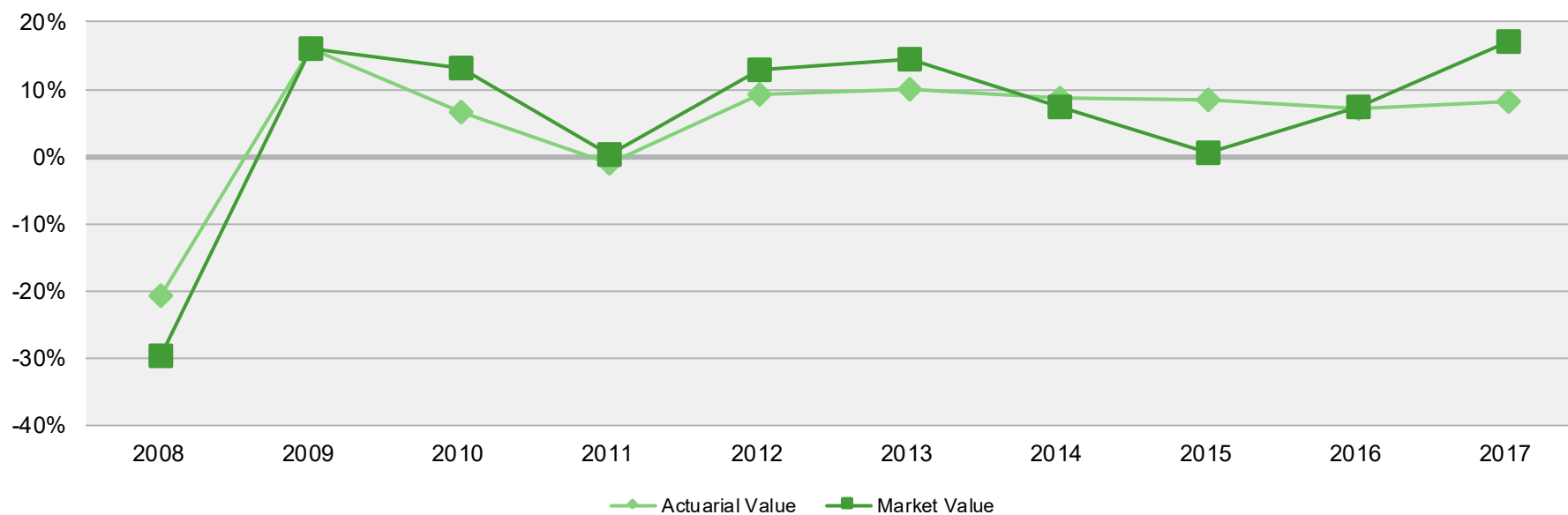
INVESTMENT RETURN – ACTUARIAL VALUE VS. MARKET VALUE: 2008 - 2017

Year Ended December 31	Actuarial Value Investment Return		Market Value Investment Return	
	Amount	Percent	Amount	Percent
2008	-\$14,930,384	-20.80%	-\$21,909,752	-29.76%
2009	8,993,139	15.94	8,228,098	16.05
2010	4,312,600	6.65	7,675,576	13.03
2011	-629,022	-0.92	230,579	0.35
2012	6,161,831	9.21	8,459,305	12.98
2013	7,138,008	9.91	10,426,981	14.36
2014	6,784,277	8.68	6,152,067	7.50
2015	7,026,502	8.38	540,477	0.62
2016	6,399,194	7.12	6,491,799	7.50
2017	<u>7,760,273</u>	8.14	<u>15,705,430</u>	17.04
	\$39,016,418		\$42,000,560	
Most recent five-year average return		8.38%		9.35%
Most recent ten-year average return		5.22%		5.71%

Note: Each year's yield is weighted by the average asset value in that year.

The actuarial asset valuation method gradually recognizes fluctuations in the market value rate of return. The goal of this is to stabilize the actuarial rate of return and to produce more level pension plan costs.

MARKET AND ACTUARIAL RATES OF RETURN FOR YEARS ENDED DECEMBER 31, 2008 - 2017



Administrative Expenses

Administrative expenses for the years ended December 31, 2016 and 2017 were \$404,403 and \$347,803, respectively, compared to the assumption of \$385,000 for calendar year 2016 and \$398,475 for calendar year 2017. This resulted in a gain of \$33,614 for the two-year period, including an adjustment for interest. Based on information on expenses provided by the Retirement System, we have increased the assumption to \$400,000 for calendar year 2018.

Other Experience

There are other differences between the expected and the actual experience that appear when the new valuation is compared with the projections from the previous valuation. These include:

- the extent of turnover among participants,
- retirement experience (earlier or later than projected),
- mortality (more or fewer deaths than projected),
- the number of disability retirements (more or fewer than projected), and
- salary increases (greater or smaller than projected).

The net loss from this other experience for the two-year period ending December 31, 2017 amounted to \$1,488,619, which is 0.7% of the actuarial accrued liability.

LIABILITY CHANGES DUE TO DEMOGRAPHIC EXPERIENCE FOR TWO-YEAR PERIOD ENDED DECEMBER 31, 2017

Loss due to mortality experience among retired members and beneficiaries	-\$838,603
Loss from other miscellaneous experience, partially due to the net transfer of high service employees into the System	-650,016
Total	-\$1,488,619

Changes in the Actuarial Accrued Liability

The actuarial accrued liability as of January 1, 2018 is \$219,020,443, an increase of \$19,877,742, or 10.0%, from the actuarial accrued liability as of the prior valuation date. The liability is expected to grow each year with normal cost and interest, and to decline due to benefit payments made. Additional fluctuations can occur due to actual experience that differs from expected (as discussed in the previous subsection) and changes in assumptions (described below).

Actuarial Assumptions

The following actuarial assumptions were changed with this valuation:

- The mortality assumption for non-disabled participants was updated from the RP-2000 Employee and Healthy Annuitant Mortality Tables projected generationally from 2009 with Scale BB2D to the RP-2014 Blue Collar Employee and Healthy Annuitant Mortality Tables projected generationally with Scale MP-2017.
- The mortality assumption for disabled participants was updated from the RP-2000 Healthy Annuitant Mortality Table projected generationally from 2015 with Scale BB2D to the RP-2014 Blue Collar Healthy Annuitant Mortality Table set forward one year projected generationally with Scale MP-2017.
- The administrative expense assumption was increased from \$385,000 to \$400,000.

Changing these assumptions increased the unfunded liability by approximately \$3.4 million and increased the employer normal cost by approximately \$43,000.

Details on actuarial assumptions and methods are in *Section 4, Exhibit I*.

Plan Provisions

There were no changes in plan provisions since the prior valuation.

A summary of plan provisions is in *Section 4, Exhibit II*.

Development of Unfunded Actuarial Accrued Liability

	Year Ended	
	December 31, 2017	December 31, 2016
1 Unfunded actuarial accrued liability at beginning of year	\$110,566,808	\$108,878,303
2 Normal cost at beginning of year	5,043,476	4,865,625
3 Total contributions	-12,028,683	-11,323,744
4 Interest		
• For whole year on 1 + 2	\$8,670,771	\$8,530,795
• For half year on 3	<u>-408,088</u>	<u>-384,171</u>
Total interest	<u>8,262,683</u>	<u>8,146,624</u>
5 Expected unfunded actuarial accrued liability	\$111,844,284	\$110,566,808
6 Changes due to:		
• Net gain from investments	-\$275,627	--
• Net loss from other expenses	1,455,005	--
• Change in assumptions	<u>3,424,312</u>	--
Total changes	<u>4,603,690</u>	--
7 Unfunded actuarial accrued liability at end of year	\$116,447,974	--

Actuarially Determined Contribution

The actuarially determined contribution is equal to the employer normal cost payment and a payment on the unfunded actuarial accrued liability. For fiscal 2019, the actuarially determined contribution has been set equal to the previously budgeted amount of \$9,524,879 determined with the prior valuation. The detail of the actuarially determined contribution is shown below.

The funding schedule included in this report fully funds the System by June 30, 2034 with appropriations that increase 7.00% per year. In the prior valuation, the System was also projected to be fully funded by June 30, 2034 with appropriations that increased 6.75% per year.

ACTUARIALLY DETERMINED CONTRIBUTION

	Year Beginning January 1			
	2018		2018	
	Amount	% of Projected Payroll	Amount	% of Projected Payroll
1 Total normal cost	\$4,668,438	15.14%	\$4,480,625	15.44%
2 Administrative expenses	\$400,000	1.30%	\$385,000	1.33%
3 Expected employee contributions	<u>-3,019,301</u>	<u>-9.79%</u>	<u>-2,812,143</u>	<u>-9.69%</u>
4 Employer normal cost: (1) + (2) + (3)	\$2,049,137	6.65%	\$2,053,482	7.08%
5 Actuarial accrued liability	219,020,443		199,142,701	
6 Actuarial value of assets	<u>102,572,469</u>		<u>90,264,398</u>	
7 Unfunded actuarial accrued liability: (5) - (6)	\$116,447,974		\$108,878,303	
8 Employer normal cost projected to July 1, 2018 and 2016	2,084,688	6.65%	2,089,109	7.08%
9 Projected unfunded actuarial accrued liability	120,735,828		112,887,428	
10 Payment on projected unfunded actuarial accrued liability	7,440,191	23.72%	6,269,302	21.24%
11 Actuarially Determined Contribution: (8) + (10)	\$9,524,879	30.36%	\$8,358,411	28.32%
12 Projected payroll	\$31,373,252		\$29,515,721	

Notes: Actuarially determined contributions are assumed to be paid on July 1.
Actuarially determined contributions are set equal to the budgeted amounts determined with the prior valuation.

Funding Schedule

(1) Fiscal Year Ended June 30	(2) Employer Normal Cost	(3) Amortization of Unfunded Liability	(4) Actuarially Determined Contribution: (2) + (3)	(5) Total Unfunded Accrued Liability at Beginning of Fiscal Year	(6) Percent Increase Over Prior Year
2019	\$2,084,688	\$7,440,191	\$9,524,879	\$120,735,828	--
2020	2,165,026	8,026,595	10,191,621	121,792,812	7.00%
2021	2,248,445	8,656,590	10,905,035	122,298,683	7.00%
2022	2,335,063	9,333,324	11,668,387	122,165,250	7.00%
2023	2,425,002	10,060,172	12,485,174	121,294,320	7.00%
2024	2,518,389	10,840,747	13,359,136	119,576,709	7.00%
2025	2,615,356	11,678,920	14,294,276	116,891,159	7.00%
2026	2,716,040	12,578,835	15,294,875	113,103,157	7.00%
2027	2,820,581	13,544,935	16,365,516	108,063,646	7.00%
2028	2,929,128	14,581,974	17,511,102	101,607,614	7.00%
2029	3,041,833	15,695,047	18,736,880	93,552,563	7.00%
2030	3,158,856	16,889,605	20,048,461	83,696,830	7.00%
2031	3,280,359	18,171,494	21,451,853	71,817,767	7.00%
2032	3,406,516	19,546,967	22,953,483	57,669,743	7.00%
2033	3,537,503	21,022,724	24,560,227	40,981,984	7.00%
2034	3,673,504	21,456,204	25,129,708	21,456,204	2.32%
2035	3,814,711	--	3,814,711	--	-84.82%

Notes: Actuarially determined contributions are assumed to be paid July 1.

Actuarially determined contribution for fiscal 2019 is set equal to the budgeted amount determined with the prior valuation.

Item (2) reflects 3.5% growth in payroll and a 0.15% adjustment to total normal cost to reflect the effect of mortality improvements due to the generational mortality assumption.

Projected normal cost does not reflect the future impact of pension reform for new hires.

Projected unfunded actuarial accrued liability does not reflect deferred investment gains.

Risk

The actuarial valuation results depend on a single set of assumptions; however, there is a risk that emerging results may differ significantly as actual experience proves to be different from the current assumptions.

We have not been engaged to perform a detailed analysis of the potential range of the impact of risk relative to the System's future financial condition, but have included a brief discussion of some of the risks that may affect the System. This discussion is focused on funding-related risks, but similar concerns may apply to risks regarding the level of expense and liabilities reported for System accounting purposes as well.

We recommend a more detailed assessment of the risks to provide the Board with a better understanding of the risks inherent in the System. This assessment may include scenario testing, sensitivity testing, and/or stochastic modeling.

A detailed risk assessment is important for your System because relatively small changes in investment performance can produce large increases in the contribution requirements since the funding schedule is relatively short.

➤ Investment Risk (the risk that returns will be different than expected)

The market value rate of return over the last 10 years has ranged from a low of -29.76% in 2008 to a high of 17.04% in 2017.

➤ Longevity Risk (the risk that mortality experience will be different than expected)

The actuarial valuation includes an expectation of future improvement in life expectancy. Emerging plan experience that does not match these expectations will result in either an increase or decrease in the actuarially determined contribution.

➤ Contribution Risk (the risk that actual contributions will be different from actuarially determined contribution)

Massachusetts General Law Chapter 32 requires payment of the actuarially determined contribution. If future experience matches current assumptions, we project the unfunded actuarial accrued liability will be paid off in 16 years.

➤ Demographic Risk (the risk that participant experience will be different than assumed)

Examples of this risk include:

- Actual retirements occurring earlier or later than assumed.
- Disability retirement experience different than assumed.

- More or less active participant turnover than assumed.
- Salary increases greater or less than projected.

➤ Actual Experience in Recent Years and Implications for the Future

Past experience can help demonstrate the sensitivity of key results to the Plan's actual experience. Over the past ten years:

- The investment gain(loss) for a year has ranged from a loss of \$27,707,274 to a gain of \$8,793,632.
- The non-investment gain(loss) for a two-year period has ranged from a loss of \$4,400,531 to a gain of \$1,674,011.
- Since 2008, the funded percentage on the actuarial value of assets has ranged from a low of 44.3% as of January 1, 2012 to a high of 55.9% as of January 1, 2008.

➤ Maturity Measures

As pension plans mature, the cash needed to fulfill benefit obligations will increase over time. Therefore, cash flow projections and analysis should be performed to assure that the Plan's asset allocation is aligned to meet emerging pension liabilities.



Section 3: Supplemental Information

EXHIBIT A – TABLE OF PLAN COVERAGE

Category	Year Ended December 31		Change From Prior Year
	2017	2015	
Active participants in valuation:			
• Number	554	534	3.7%
• Average age	49.7	50.5	-0.8
• Average years of service	11.8	12.5	-0.7
• Total payroll	\$29,702,846	\$27,956,875	6.2%
• Average payroll	53,615	52,354	2.4%
• Account balances	26,562,368	25,909,033	2.5%
Inactive vested participants:			
• Inactive participants due a refund of employee contributions	61	53	15.1%
• Inactive participants with a vested right to a deferred or immediate benefit	19	12	58.3%
Retired participants:			
• Number in pay status	349	327	6.7%
• Average age	72.9	73.3	-0.4
• Average monthly benefit	\$2,421	\$2,138	13.2%
Disabled participants:			
• Number in pay status	47	55	-14.5%
• Average age	71.2	70.5	0.7
• Average monthly benefit	\$2,978	\$2,697	10.4%
Beneficiaries:			
• Number in pay status	75	81	-7.4%
• Average age	74.2	74.5	-0.3
• Average monthly benefit	\$1,097	\$1,016	8.0%

Notes: Payroll figures are for the prior calendar year and reflect annualized salaries for participants hired during the year. Calendar year 2017 salaries were increased by 3% for police and firefighters to reflect settled contracts for police in 2018 and unsettled contracts for firefighters.

**EXHIBIT B – PARTICIPANTS IN ACTIVE SERVICE AS OF DECEMBER 31, 2017
BY AGE, YEARS OF SERVICE, AND AVERAGE PAYROLL**

Age	Years of Service								
	Total	0-4	5-9	10-14	15 - 19	20 - 24	25 - 29	30 - 34	35 - 39
Under 25	9	9	--	--	--	--	--	--	--
	\$31,035	\$31,035	--	--	--	--	--	--	--
25 - 29	35	30	5	--	--	--	--	--	--
	\$58,879	\$56,352	\$74,042	--	--	--	--	--	--
30 - 34	54	27	20	7	--	--	--	--	--
	\$63,114	\$53,696	\$74,764	\$66,161	--	--	--	--	--
35 - 39	32	15	9	5	3	--	--	--	--
	\$55,650	\$45,235	\$52,486	\$78,962	\$78,361	--	--	--	--
40 - 44	39	21	3	6	4	5	--	--	--
	\$55,061	\$36,811	\$48,001	\$92,752	\$70,519	\$78,355	--	--	--
45 - 49	76	23	12	11	12	18	--	--	--
	\$57,114	\$33,167	\$46,095	\$52,602	\$79,758	\$82,720	--	--	--
50 - 54	91	23	18	17	7	12	10	4	--
	\$51,134	\$30,386	\$47,799	\$35,133	\$46,282	\$85,381	\$87,860	\$67,384	--
55 - 59	99	17	13	15	20	17	10	6	1
	\$58,090	\$36,844	\$61,571	\$46,744	\$52,450	\$64,744	\$79,868	\$86,538	\$155,447
60 - 64	77	11	7	12	21	15	6	4	1
	\$44,568	\$31,584	\$42,447	\$44,254	\$49,499	\$42,105	\$53,950	\$52,485	\$51,470
65 - 69	33	5	7	--	5	9	6	1	--
	\$43,694	\$26,439	\$42,279	--	\$34,265	\$53,341	\$43,193	\$103,186	--
70 & over	9	--	--	--	2	2	4	1	--
	\$45,331	--	--	--	\$53,732	\$39,082	\$38,648	\$67,760	--
Total	554	181	94	73	74	78	36	16	2
	\$53,615	\$41,099	\$56,265	\$52,364	\$56,291	\$66,612	\$67,076	\$73,103	\$103,459

EXHIBIT C – SUMMARY STATEMENT OF INCOME AND EXPENSES ON A MARKET VALUE BASIS

	Year Ended December 31, 2017	Year Ended December 31, 2016
Net assets at market value at the beginning of the year	\$92,640,791	\$87,033,411
Contribution income:		
• Employer contributions	\$8,922,604	\$8,211,530
• Employee contributions	3,088,166	3,094,662
• Federal Grant Reimbursement contributions	17,913	17,552
• Less administrative expenses	<u>-347,803</u>	<u>-404,403</u>
Net contribution income	11,680,880	10,919,341
Investment income:	<u>15,705,430</u>	<u>6,491,798</u>
Total income available for benefits	\$27,386,310	\$17,411,139
Less benefit payments:		
• Pensions, annuities, refunds and net transfers	<u>-\$12,498,333</u>	<u>-\$11,720,510</u>
• Net 3(8)(c) reimbursements	<u>-149,524</u>	<u>-83,249</u>
Net benefit payments	-\$12,647,857	-\$11,803,759
Change in reserve for future benefits	\$14,738,453	\$5,607,380
Net assets at market value at the end of the year	\$107,379,244	\$92,640,791

EXHIBIT D – DEVELOPMENT OF THE FUND THROUGH DECEMBER 31, 2017

Year Ended December 31	Employer Contributions	Employee Contributions	Other Contributions	Net Investment Return	Admin. Expenses	Benefit Payments	Market Value of Assets at Year-End	Actuarial Value of Assets at Year-End	Actuarial Value as a Percent of Market Value
2008	\$5,808,066	\$1,743,136	\$14,946	-\$21,909,752	\$263,499	\$7,587,147	\$1,567,321	\$56,724,053	110.0%
2009	6,067,057	1,962,848	22,974	8,228,098	262,720	8,367,849	59,217,729	65,139,502	110.0%
2010	6,293,396	2,202,247	18,176	7,675,576	282,917	8,887,311	66,236,896	68,795,694	103.9%
2011	6,543,097	2,100,878	14,490	230,579	253,431	9,253,139	65,619,370	67,318,567	102.6%
2012	6,793,146	2,407,524	42,526	8,459,305	318,689	9,823,825	73,179,358	72,581,081	99.2%
2013	7,098,838	2,424,594	30,327	10,426,981	328,980	10,361,332	82,469,785	78,582,536	95.3%
2014	7,331,948	2,510,408	27,895	6,152,067	357,923	10,416,099	87,718,080	84,463,041	96.3%
2015	7,736,730	2,800,037	12,490	540,477	345,744	11,428,659	87,033,411	90,264,398	103.7%
2016	8,211,530	3,094,662	17,552	6,491,799	404,403	11,803,759	92,640,791	95,779,172	103.4%
2017	8,922,604	3,088,166	17,913	15,705,430	347,803	12,647,857	107,379,244	102,572,469	95.5%

Note: Net investment return is on a market basis, net of investment fees.

EXHIBIT E – DEFINITION OF PENSION TERMS

The following list defines certain technical terms for the convenience of the reader:

Actuarial Accrued Liability for Actives:	The equivalent of the accumulated normal costs allocated to the years before the valuation date.
Actuarial Accrued Liability for Pensioners and Beneficiaries:	The single-sum value of lifetime benefits to existing pensioners and beneficiaries. This sum takes account of life expectancies appropriate to the ages of the annuitants and the interest that the sum is expected to earn before it is entirely paid out in benefits.
Actuarial Cost Method:	A procedure allocating the Actuarial Present Value of Future Benefits to various time periods; a method used to determine the Normal Cost and the Actuarial Accrued Liability that are used to determine the actuarially determined contribution.
Actuarial Gain or Loss:	A measure of the difference between actual experience and that expected based upon a set of Actuarial Assumptions, during the period between two Actuarial Valuation dates. Through the actuarial assumptions, rates of decrements, rates of salary increases, and rates of fund earnings have been forecasted. To the extent that actual experience differs from that assumed, Actuarial Accrued Liabilities emerge which may be the same as forecasted, or may be larger or smaller than projected. Actuarial gains are due to favorable experience, e.g., assets earn more than projected, salary increases are less than assumed, members retire later than assumed, etc. Favorable experience means actual results produce actuarial liabilities not as large as projected by the actuarial assumptions. On the other hand, actuarial losses are the result of unfavorable experience, i.e., actual results yield in actuarial liabilities that are larger than projected. Actuarial gains will shorten the time required for funding of the actuarial balance sheet deficiency while actuarial losses will lengthen the funding period.
Actuarially Equivalent:	Of equal actuarial present value, determined as of a given date and based on a given set of Actuarial Assumptions.
Actuarial Present Value (APV):	<p>The value of an amount or series of amounts payable or receivable at various times, determined as of a given date by the application of a particular set of Actuarial Assumptions. Each such amount or series of amounts is:</p> <p>Adjusted for the probable financial effect of certain intervening events (such as changes in compensation levels, marital status, etc.)</p> <p>Multiplied by the probability of the occurrence of an event (such as survival, death, disability, withdrawal, etc.) on which the payment is conditioned, and</p> <p>Discounted according to an assumed rate (or rates) of return to reflect the time value of money.</p>

Actuarial Present Value of Future Plan Benefits:	The Actuarial Present Value of benefit amounts expected to be paid at various future times under a particular set of Actuarial Assumptions, taking into account such items as the effect of advancement in age, anticipated future compensation, and future service credits. The Actuarial Present Value of Future Plan Benefits includes the liabilities for active members, retired members, beneficiaries receiving benefits, and inactive members entitled to either a refund or a future retirement benefit. Expressed another way, it is the value that would have to be invested on the valuation date so that the amount invested plus investment earnings would provide sufficient assets to pay all projected benefits and expenses when due.
Actuarial Valuation:	The determination, as of a valuation date, of the Normal Cost, Actuarial Accrued Liability, Actuarial Value of Assets, and related Actuarial Present Values for a plan. An Actuarial Valuation for a governmental retirement system typically also includes calculations of items needed for compliance with GASB, such as the Actuarially Determined Contribution (ADC) and the Net Pension Liability (NPL).
Actuarial Value of Assets (AVA):	The value of the Fund's assets as of a given date, used by the actuary for valuation purposes. This may be the market or fair value of plan assets, but commonly plans use a smoothed value in order to reduce the year-to-year volatility of calculated results, such as the funded ratio and the ADC.
Actuarially Determined:	Values that have been determined utilizing the principles of actuarial science. An actuarially determined value is derived by application of the appropriate actuarial assumptions to specified values determined by provisions of the law.
Actuarially Determined Contribution (ADC):	The employer's periodic required contributions, expressed as a dollar amount or a percentage of covered plan compensation, determined under the Plan's funding policy. The ADC consists of the Employer Normal Cost and the Amortization Payment.
Amortization Method:	A method for determining the Amortization Payment. The most common methods used are level dollar and level percentage of payroll. Under the Level Dollar method, the Amortization Payment is one of a stream of payments, all equal, whose Actuarial Present Value is equal to the UAAL. Under the Level Percentage of Pay method, the Amortization Payment is one of a stream of increasing payments, whose Actuarial Present Value is equal to the UAAL. Under the Level Percentage of Pay method, the stream of payments increases at the assumed rate at which total covered payroll of all active members will increase.
Amortization Payment:	The portion of the pension plan contribution, or ADC, that is designed to pay interest on and to amortize the Unfunded Actuarial Accrued Liability.

Assumptions or Actuarial Assumptions:	The estimates upon which the cost of the Fund is calculated, including: <u>Investment return</u> - the rate of investment yield that the Fund will earn over the long-term future; <u>Mortality rates</u> - the death rates of employees and pensioners; life expectancy is based on these rates; <u>Retirement rates</u> - the rate or probability of retirement at a given age or service; <u>Disability rates</u> – the probability of disability retirement at a given age; <u>Withdrawal rates</u> - the rates at which employees of various ages are expected to leave employment for reasons other than death, disability, or retirement; <u>Salary increase rates</u> - the rates of salary increase due to inflation and productivity growth.
Closed Amortization Period:	A specific number of years that is counted down by one each year, and therefore declines to zero with the passage of time. For example, if the amortization period is initially set at 30 years, it is 29 years at the end of one year, 28 years at the end of two years, etc. See Open Amortization Period.
Decrements:	Those causes/events due to which a member's status (active-inactive-retiree-beneficiary) changes, that is: death, retirement, disability, or withdrawal.
Defined Benefit Plan:	A retirement plan in which benefits are defined by a formula applied to the member's compensation and/or years of service.
Defined Contribution Plan:	A retirement plan, such as a 401(k) plan, a 403(b) plan, or a 457 plan, in which the contributions to the plan are assigned to an account for each member, the plan's earnings are allocated to each account, and each member's benefits are a direct function of the account balance.
Employer Normal Cost:	The portion of the Normal Cost to be paid by the employer. This is equal to the Normal Cost less expected member contributions.
Experience Study:	A periodic review and analysis of the actual experience of the Fund that may lead to a revision of one or more actuarial assumptions. Actual rates of decrement and salary increases are compared to the actuarially assumed values and modified as deemed appropriate by the Actuary.
Funded Ratio:	The ratio of the actuarial value of assets (AVA) to the actuarial accrued liability (AAL). Plans sometimes calculate a market funded ratio, using the market value of assets (MVA), rather than the AVA.
GASB 67 and GASB 68:	Governmental Accounting Standards Board (GASB) Statements No. 67 and No. 68. These are the governmental accounting standards that set the accounting rules for public retirement systems and the employers that sponsor or contribute to them. Statement No. 68 sets the accounting rules for the employers that sponsor or contribute to public retirement systems, while Statement No. 67 sets the rules for the systems themselves.

Investment Return:	The rate of earnings of the Fund from its investments, including interest, dividends and capital gain and loss adjustments, computed as a percentage of the average value of the fund. For actuarial purposes, the investment return often reflects a smoothing of the capital gains and losses to avoid significant swings in the value of assets from one year to the next.
Net Pension Liability (NPL):	The Net Pension Liability is equal to the Total Pension Liability minus the Plan Fiduciary Net Position.
Normal Cost:	That portion of the Actuarial Present Value of pension plan benefits and expenses allocated to a valuation year by the Actuarial Cost Method. Any payment in respect of an Unfunded Actuarial Accrued Liability is not part of Normal Cost (see Amortization Payment). For pension plan benefits that are provided in part by employee contributions, Normal Cost refers to the total of employee contributions and employer Normal Cost unless otherwise specifically stated.
Open Amortization Period:	An open amortization period is one which is used to determine the Amortization Payment but which does not change over time. If the initial period is set as 30 years, the same 30-year period is used in determining the Amortization Period each year. In theory, if an Open Amortization Period with level percentage of payroll is used to amortize the Unfunded Actuarial Accrued Liability, the UAAL will never decrease, but will become smaller each year, in relation to covered payroll, if the actuarial assumptions are realized.
Plan Fiduciary Net Position:	Market value of assets.
Total Pension Liability (TPL):	The actuarial accrued liability under the entry age normal cost method and based on the blended discount rate as described in GASB 67 and 68.
Unfunded Actuarial Accrued Liability:	The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. This value may be negative, in which case it may be expressed as a negative Unfunded Actuarial Accrued Liability, also called the Funding Surplus.
Valuation Date or Actuarial Valuation Date:	The date as of which the value of assets is determined and as of which the Actuarial Present Value of Future Plan Benefits is determined. The expected benefits to be paid in the future are discounted to this date.

Section 4: Actuarial Valuation Basis

EXHIBIT I – ACTUARIAL ASSUMPTIONS AND ACTUARIAL COST METHOD

Net Investment Return:	<p>7.50%.</p> <p>The net investment return assumption is a long-term estimate derived from historical data, current and recent market expectations, and professional judgment. As part of the analysis, a building block approach was used that reflects inflation expectations and anticipated risk premiums for each of the portfolio's asset classes, as well as the Plan's target asset allocation.</p>
Salary Increases:	<p>4.50%, including an allowance for inflation of 3.50%.</p> <p>The salary scale assumption is a long-term estimate derived from historical data, current and recent market expectations, and professional judgment.</p>
Interest on Employee Contributions:	<p>3.5%</p>
Administrative Expenses:	<p>\$400,000 for calendar year 2018 increasing by 3.5% per year (previously, \$385,000 for calendar 2016 increasing by 3.5% per year).</p> <p>The administrative expense assumption is based on information on expenses provided by the Retirement System.</p>
Mortality Rates:	<p><i>Pre-Retirement:</i> RP-2014 Blue Collar Employee Mortality Table projected generationally using Scale MP-2017 (Previously, RP-2000 Employee Mortality Table projected generationally from 2009 using Scale BB2D)</p> <p><i>Healthy Retiree:</i> RP-2014 Blue Collar Healthy Annuitant Mortality Table projected generationally using Scale MP-2017 (Previously, RP-2000 Healthy Annuitant Mortality Table projected generationally from 2009 using Scale BB2D)</p> <p><i>Disabled Retiree:</i> RP-2014 Blue Collar Healthy Annuitant Mortality Table set forward one year projected generationally using Scale MP-2017 (Previously, RP-2000 Healthy Annuitant Mortality Table projected generationally from 2015 using Scale BB2D)</p> <p>The underlying tables with generational projection to the ages of participants as of the measurement date reasonably reflect the mortality experience of the plan as of the measurement date based on historical and current demographic data. As part of the analysis, a comparison was made between the actual number of retiree deaths and the projected number based on the prior years' assumption over the most recent eight years. The mortality tables were then adjusted to future years using the generational projection to reflect future mortality improvement between the measurement date and those years.</p>

Termination Rates before Retirement:

Age	Groups 1 and 2 - Rate (%)					Disability
	Mortality					
	Current		Previous			
	Male	Female	Male	Female		
20	0.05	0.02	0.03	0.02	0.01	
25	0.06	0.02	0.04	0.02	0.02	
30	0.06	0.02	0.04	0.03	0.03	
35	0.07	0.03	0.08	0.05	0.06	
40	0.08	0.04	0.11	0.07	0.10	
45	0.13	0.07	0.15	0.11	0.15	
50	0.22	0.12	0.21	0.17	0.19	
55	0.36	0.19	0.30	0.25	0.24	
60	0.61	0.27	0.49	0.39	0.28	

Notes: Mortality rates do not reflect generational projection.
 55% of the disability rates shown represent accidental disability.
 20% of the accidental disabilities will die from the same cause as the disability.
 55% of the death rates shown represent accidental death.

Age	Group 4 - Rate (%)					Disability
	Mortality					
	Current		Previous			
	Male	Female	Male	Female		
20	0.05	0.02	0.03	0.02	0.10	
25	0.06	0.02	0.04	0.02	0.20	
30	0.06	0.02	0.04	0.03	0.30	
35	0.07	0.03	0.08	0.05	0.30	
40	0.08	0.04	0.11	0.07	0.30	
45	0.13	0.07	0.15	0.11	1.00	
50	0.22	0.12	0.21	0.17	1.25	
55	0.36	0.19	0.30	0.25	1.20	
60	0.61	0.27	0.49	0.39	0.85	

Notes: Mortality rates do not reflect generational projection.

90% of the disability rates shown represent accidental disability.

60% of the accidental disabilities will die from the same cause as the disability.

90% of the death rates shown represent accidental death.

The termination rates and disability rates were based on historical and current demographic data, adjusted to reflect economic conditions of the area and estimated future experience and professional judgment. As part of the analysis, a comparison was made between the actual number of terminations and disability retirements and the projected number based on the prior years' assumptions over the past eight years.

Withdrawal Rates	Years of Service	Groups 1 and 2	Years of Service	Group 4
		0	15.0	0 – 10
	1	12.0	11+	0.0
	2	10.0		
	3	9.0		
	4	8.0		
	5 – 9	7.6		
	10 – 14	5.4		
	15 – 19	3.3		
	20 – 24	2.0		
	25 - 29	1.0		
	30+	0.0		

The termination rates and disability rates were based on historical and current demographic data, adjusted to reflect economic conditions of the area and estimated future experience and professional judgment. As part of the analysis, a comparison was made between the actual number of terminations and disability retirements and the projected number based on the prior years' assumption over the most recent eight years.

Retirement Rates:

Age	Groups 1 and 2		Group 4
	Male	Female	
45 – 49	--	--	1.0%
50 – 51	1.0	1.5	2.0
52	1.0	2.0	2.0
53	1.0	2.5	5.0
54	2.0	2.5	7.5
55	2.0	5.5	15.0
56 – 57	2.5	6.5	10.0
58	5.0	6.5	10.0
59	6.5	6.5	15.0
60	12.0	5.0	20.0
61	20.0	13.0	20.0
62	30.0	15.0	25.0
63	25.0	12.5	25.0
64	22.0	18.0	30.0
65	40.0	15.0	100.0
66 - 67	25.0	20.0	--
68	30.0	25.0	--
69	30.0	20.0	--
70	100.0	100.0	--

The retirement rates were based on historical and current demographic data, adjusted to reflect economic conditions of the area and estimated future experience and professional judgment. As part of the analysis, a comparison was made between the actual number of retirements by age and the projected number based on the prior years' assumption over the most recent eight years.

Retirement Rates for Inactive Vested Participants:	55 for participants hired prior to April 2, 2012. For participants hired April 2, 2012 or later, 60 for Group 1, 55 for Group 2 and 50 for Group 4. The retirement age for inactive vested participants was based on historical and current demographic data, adjusted to reflect economic conditions of the area and estimated future experience and professional judgment.
Unknown Data for Participants:	Same as those exhibited by participants with similar known characteristics. If not specified, participants are assumed to be male.
Family Composition:	75% of participants are assumed to be married. Non are assumed to have dependent children. Females are assumed to be three years younger than their spouses..
Benefit Election:	All participants are assumed to elect Option A. The benefit election reflects the fact that all benefit elections are actuarially equivalent.
2017 Salary:	2017 salary equal to salaries provided in the data except for employees hired in 2017 for whom salaries were annualized. Calendar year 2017 salaries were increased by 3% for police and firefighters to reflect settled contracts for police in 2018 and unsettled contracts for firefighters.
Total Service:	Total creditable service reported in the data.
Net 3(8)(c) Liability:	No liability is valued for benefits paid to or received from other municipal systems.
Actuarial Value of Assets:	Market value of assets adjusted to phase in the difference between the actual return on a market value basis and the expected return on an actuarial basis over a four-year rolling period. The phase-in is 25% for year one, 50% for year two, 75% for year three and 100% for year four. The actuarial value of assets may be no less than 90% or more than 110% of the market value of assets. Market value of assets as reported in the Annual Statement.
Actuarial Cost Method:	Entry Age Normal Actuarial Cost Method. Entry Age is the attained age of the participant less Total Service as defined above. Normal Cost and Actuarial Accrued Liability are calculated on an individual basis and are allocated by salary. Normal Cost is determined using the plan of benefits applicable to each participant.

Justification for Change in Actuarial Assumptions:

Based on past experience and future expectations, the following actuarial assumption were changed as of January 1, 2018:

- The mortality assumption for non-disabled participants was updated from the RP-2000 Employee and Healthy Annuitant Mortality Tables projected generationally from 2009 with Scale BB2D to the RP-2014 Blue Collar Employee and Healthy Annuitant Mortality Tables projected generationally with Scale MP-2017.
- The mortality assumption for disabled participants was updated from the RP-2000 Healthy Annuitant Mortality Table projected generationally from 2015 with Scale BB2D to the RP-2014 Blue Collar Healthy Annuitant Mortality Table set forward one year projected generationally with Scale MP-2017.
- The administrative expense assumption was changed from \$385,000 for calendar 2016, increasing 3.5% per year, to \$400,000 for calendar 2018, increasing 3.5% per year.

EXHIBIT II – SUMMARY OF PLAN PROVISIONS

This exhibit summarizes the major provisions of Chapter 32 of the Laws of Massachusetts.

Plan Year:	January 1 through December 31																																																				
Plan Status:	Ongoing																																																				
Retirement Benefits:	<p>Employees covered by the Contributory Retirement Law are classified into one of four groups depending on job classification. Group 1 comprises most positions in state and local government. It is the general category of public employees. Group 4 comprises mainly police and firefighters. Group 2 is for other specified hazardous occupations. (Officers and inspectors of the State Police are classified as Group 3.)</p> <p>For employees hired prior to April 2, 2012, the annual amount of the retirement allowance is based on the member's final three-year average salary multiplied by the number of years and full months of creditable service at the time of retirement and multiplied by a percentage according to the following table based on the age of the member at retirement:</p> <table border="1" style="width: 100%; border-collapse: collapse; margin: 10px 0;"> <thead> <tr style="background-color: #0070C0; color: white;"> <th colspan="4" style="text-align: center;">Age Last Birthday at Date of Retirement</th> </tr> <tr style="background-color: #0070C0; color: white;"> <th style="text-align: center;">Percent</th> <th style="text-align: center;">Group 1</th> <th style="text-align: center;">Group 2</th> <th style="text-align: center;">Group 4</th> </tr> </thead> <tbody> <tr> <td style="text-align: center;">2.5</td> <td style="text-align: center;">65 or over</td> <td style="text-align: center;">60 or over</td> <td style="text-align: center;">55 or over</td> </tr> <tr> <td style="text-align: center;">2.4</td> <td style="text-align: center;">64</td> <td style="text-align: center;">59</td> <td style="text-align: center;">54</td> </tr> <tr> <td style="text-align: center;">2.3</td> <td style="text-align: center;">63</td> <td style="text-align: center;">58</td> <td style="text-align: center;">53</td> </tr> <tr> <td style="text-align: center;">2.2</td> <td style="text-align: center;">62</td> <td style="text-align: center;">57</td> <td style="text-align: center;">52</td> </tr> <tr> <td style="text-align: center;">2.1</td> <td style="text-align: center;">61</td> <td style="text-align: center;">56</td> <td style="text-align: center;">51</td> </tr> <tr> <td style="text-align: center;">2.0</td> <td style="text-align: center;">60</td> <td style="text-align: center;">55</td> <td style="text-align: center;">50</td> </tr> <tr> <td style="text-align: center;">1.9</td> <td style="text-align: center;">59</td> <td style="text-align: center;">--</td> <td style="text-align: center;">49</td> </tr> <tr> <td style="text-align: center;">1.8</td> <td style="text-align: center;">58</td> <td style="text-align: center;">--</td> <td style="text-align: center;">48</td> </tr> <tr> <td style="text-align: center;">1.7</td> <td style="text-align: center;">57</td> <td style="text-align: center;">--</td> <td style="text-align: center;">47</td> </tr> <tr> <td style="text-align: center;">1.6</td> <td style="text-align: center;">56</td> <td style="text-align: center;">--</td> <td style="text-align: center;">46</td> </tr> <tr> <td style="text-align: center;">1.5</td> <td style="text-align: center;">55</td> <td style="text-align: center;">--</td> <td style="text-align: center;">45</td> </tr> </tbody> </table> <p>A member's final three-year average salary is defined as the greater of the highest consecutive three-year average annual rate of regular compensation and the average annual rate of regular compensation received during the last three years of creditable service prior to retirement.</p>	Age Last Birthday at Date of Retirement				Percent	Group 1	Group 2	Group 4	2.5	65 or over	60 or over	55 or over	2.4	64	59	54	2.3	63	58	53	2.2	62	57	52	2.1	61	56	51	2.0	60	55	50	1.9	59	--	49	1.8	58	--	48	1.7	57	--	47	1.6	56	--	46	1.5	55	--	45
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Percent	Group 1	Group 2	Group 4																																																		
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1.6	56	--	46																																																		
1.5	55	--	45																																																		

For employees hired on April 2, 2012 or later, the annual amount of the retirement allowance is based on the member's final five-year average salary multiplied by the number of years and full months of creditable service at the time of retirement and multiplied by a percentage according to the following tables based on the age and years of creditable service of the member at retirement:

For members with less than 30 years of creditable service: Age Last Birthday at Date of Retirement			
Percent	Group 1	Group 2	Group 4
2.50	67 or over	62 or over	57 or over
2.35	66	61	56
2.20	65	60	55
2.05	64	59	54
1.90	63	58	53
1.75	62	57	52
1.60	61	56	51
1.45	60	55	50

For members with 30 years of creditable service or greater: Age Last Birthday at Date of Retirement			
Percent	Group 1	Group 2	Group 4
2.500	67 or over	62 or over	57 or over
2.375	66	61	56
2.250	65	60	55
2.125	64	59	54
2.000	63	58	53
1.875	62	57	52
1.750	61	56	51
1.625	60	55	50

A member's final five-year average salary is defined as the greater of the highest consecutive five-year average annual rate of regular compensation and the average annual rate of regular compensation received during the last five years of creditable service prior to retirement.

For employees who became members after January 1, 2011, regular compensation is limited to 64% of the federal limit found in 26 U.S.C. 401(a)(17). In addition, regular compensation for members who retire after April 2, 2012 will be limited to prohibit "spiking" of a member's salary to increase the retirement benefit.

For all employees, the maximum annual amount of the retirement allowance is 80 percent of the member's final average salary. Any member who is a veteran also receives an additional yearly retirement allowance of \$15 per year of creditable service, not exceeding \$300. The veteran allowance is paid in addition to the 80 percent maximum.

Employee Contributions:

Date of Hire	Contribution Rate
Prior to January 1, 1975	5%
January 1, 1975 – December 31, 1983	7%
January 1, 1984 – June 30, 1996	8%
July 1, 1996 onward	9%

In addition, employees hired after December 31, 1978 contribute an additional 2 percent of salary in excess of \$30,000.

Employees hired after 1983 who voluntarily withdraw their contributions with less than 10 ten years of credited service receive 3% interest on their contributions.

Employees in Group 1 hired on or after April 2, 2012 with 30 years of creditable service or greater will pay a base contribution rate of 6%.

Retirement Benefits (Superannuation):

Members of Group 1, 2 or 4 hired prior to April 2, 2012 may retire upon the attainment of age 55. For retirement at ages below 55, twenty years of creditable service is required.

Members hired prior to April 2, 2012 who terminate before age 55 with ten or more years of creditable service are eligible for a retirement allowance upon the attainment of age 55 (provided they have not withdrawn their accumulated deductions from the Annuity Savings Fund of the System).

Members of Group 1 hired April 2, 2012 or later may retire upon the attainment of age 60. Members of Group 2 or 4 hired April 2, 2012 or later may retire upon the attainment of age 55. Members of Group 4 may retire upon attainment of age 50 with ten years of creditable service.

Members hired April 2, 2012 or later who terminate before age 55 (60 for members of Group 1) with ten or more years of creditable service are eligible for a retirement allowance upon the attainment of age 55 (60 for members of Group 1) provided they have not withdrawn their accumulated deductions from the Annuity Savings Fund of the System.

Ordinary Disability Benefit:	A member who is unable to perform his or her job due to a non-occupational disability will receive a retirement allowance if he or she has ten or more years of creditable service and has not reached age 55. The annual amount of such allowance shall be determined as if the member retired for superannuation at age 55 (age 60 for Group 1 members hired on or after April 2, 2012), based on the amount of creditable service at the date of disability. For veterans, there is a minimum benefit of 50 percent of the member's most recent year's pay plus an annuity based on his or her own contributions.
Accidental Disability Benefit:	For a job-connected disability, the benefit is 72 percent of the member's most recent annual pay plus an annuity based on his or her own contributions, plus additional amounts for surviving children. Benefits are capped at 75 percent of annual rate of regular compensation for employees who become members after January 1, 1988.
Death Benefits:	<p>In general, the beneficiary of an employee who dies in active service will receive a refund of the employee's own contributions. Alternatively, if the employee were eligible to retire on the date of death, a spouse's benefit will be paid equal to the amount the employee would have received under Option C. The surviving spouse of a member who dies with two or more years of credited service has the option of a refund of the employee's contributions or a monthly benefit regardless of eligibility to retire, if they were married for at least one year. There is also a minimum widow's pension of \$250 per month, and there are additional amounts for surviving children.</p> <p>If an employee's death is job-connected, the spouse will receive 72 percent of the member's most recent annual pay, in addition to a refund of the member's accumulated deductions, plus additional amounts for surviving children. However, in accordance with Section 100 of Chapter 32, the surviving spouse of a police officer, firefighter or corrections officer is killed in the line of duty will be eligible to receive an annual benefit equal to the maximum salary held by the member at the time of death.</p> <p>Upon the death of a job-connected disability retiree who retired prior to November 7, 1996 and could not elect an Option C benefit, a surviving spouse will receive an allowance of \$9,000 per year if the member dies for a reason unrelated to cause of disability.</p>
"Heart And Lung Law" And Cancer Presumption:	Any case of hypertension or heart disease resulting in total or partial disability or death to a uniformed fireman, permanent member of a police department, or certain employees of a county correctional facility is presumed to have been suffered in the line of duty, unless the contrary is shown by competent evidence. Any case of disease of the lungs or respiratory tract resulting in total disability or death to a uniformed fireman is presumed to have been suffered in the line of duty, unless the contrary is shown by competent evidence. There is an additional presumption for uniformed firemen that certain types of cancer are job-related if onset occurs while actively employed or within five years of retirement.

Options:	Members may elect to receive a full retirement allowance payable for life under Option A. Under Option B a member may elect to receive a lower monthly allowance in exchange for a guarantee that at the time of death any contributions not expended for annuity payments will be refunded to the beneficiary. Option C allows the member to take a lesser retirement allowance in exchange for providing a survivor with two-thirds of the lesser amount. Option C pensioners will have benefits converted from a reduced to a full retirement if the beneficiary predeceases the retiree.
Post-Retirement Benefits:	The Board has adopted the provisions of Section 51 of Chapter 127 of the Acts of 1999, which provide that the Retirement Board may approve an annual COLA in excess of the Consumer Price Index but not to exceed a 3% COLA on the first \$14,000 of a retirement allowance. Cost-of-living increases granted prior to July 1, 1998 are reimbursed by the Commonwealth and not reflected in this report.
Changes in Plan Provisions:	There have been no changes in plan provisions since the last valuation.